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FILED

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NEW JERSEY STATEBOARD OF MEDICAL EXAMINERS

By:

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STATE OF NEW JERSEY

DEPARTMENT OF LAW AND PUBLIC SAFETY

DIVISION OF CONSUMER AFFAIRS

STATE BOARD OF MEDICAL EXAMINERS

IN THE MATTER OF THE SUSPENSION OR REVOCATION OF THE LICENSE OF

**CONSENT ORDER** 

Ralph D'Agostino, M.D.

License No.: 25MA03 134800

TO PRACTICE MEDICINE AND SURGERY IN THE STATE OF NEW JERSEY

This matter was opened to the New Jersey State **Board** of Medical Examiners upon receiving a Medical Malpractice Payment Report which indicated that respondent failed to diagnose the color blindness of patient J.D. who **visited** the respondent's office far his yearly physical: examination **as** mandated by his employer. New Jersey Transit. **J.D.** worked as a train engineer for New Jersey Transit.

On April 23. 2003. Dr. D'Agostino appeared with counsel before a Preliminary Evaluation Committee of the Board to answer questions regarding his care and treatment of J.D. Dr. D'Agostino testified that after being trained in industrial medicine. he founded Primary Care Medical Group (Primary Care) in November, 1980. located at 450 Bergen Street, Harrison, New Jersey, specializing in physical examinations for industrial accounts to qualify their workers for continued employment.



Dr. D'Agostino further testified that he conducted physical examinations, including vision screens of J.D., during the years of 1936 though 1995 at the request of his employer, New Jersey Transit. The Committee noted that on February 8, 1986, J.D. bad a 1+ noted under sugar in his report of physical examination and a notation that J.D. "should follow-up with primary medical doctor to check fasting blood sugar." J.D. was cleared to return to work. A year later on February 20, 1987, J.D.'s sugar was noted as being 2+. Based on his sugar level, J.D. was not qualified to return to work until Primary Care received a note from his primary care physician, stating that he had "Mild Diabetes-Type II Non-Insulin Dependent" and was treated with oral hypoglycemic drug (Diabinese 250 mg daily). No physician of Primary Care group ever referred back to this, or any other years' medical finding, pertaining to J.D.'s diabetes or any prior existing condition at any subsequent physical examination, that was completed by Primary Care to qualify J.D. for his position as a train engineer.

J.D. did not disclose his diabetes and medications at any subsequent qualification exam at Primary Group following the February 1987 disclosure. When questioned by the Committee as to why no physician at the Primary Care group inquired whether J.D. was still being treated for diabetes. Dr. D'Agostino testified that prior to 1996 patient records were maintained in his office file cabinets only according to company name and year. The current year's medical examination was simply placed in alphabetical order in the file cabinet designated for that particular employer and year. Dr. D'Agostino further testified that prior years' records would be sent to storage when filing space became limited. In 1996, Dr. D'Agostino retroactively changed his filing system so that now every years' examination records are included in the patient's file.

The examination of Primary Care's medical records of J.D. also revealed that his Color Discrimination Tests' results became progressively worse. On February 7, 1994, Dr. D'Agostino's medical assistant tested J.D.'s color distinguishing abilities using Dvorine Pseudo-Isochromatic

Plates. J.D. missed two responses out of the fourteen on the Color Discrimination Test. On his next mandatory physical exam at Primary Care on February 6, 1995, J.D. missed six responses on the same test, putting him in the moderate disabled category according to the Dvorine PIP Test Classifications. The Dvorine testing instructions also state that anyone who misses five to eleven responses out of the fourteen may only be employed in occupations where critical color judgement is not essential. Because J.D. passed the Nomenclature Test\*\* on February 6, 1995, Dr. D'Agostino medically certified him as fit for duty as a train engineer. Dr. D'Agostino testified that had he seen the prior eye exam. he would have referred the patient to see an ophthalmologist and that he would recommend him not return to work until obtaining the ophthalmologist's approval. Subsequently, while on duty, J.D. was involved in a train crash that resulted in three deaths.

Upon review of all available information, the Board of Medical Examiners (Beard) finds that Dr. D' Agostino engaged in repeated acts of negligence by failing to detect J.D.'s decrease in visual acuity, and failing to appropriately follow his diabetes in violation of N.J.S.A.45:1-21 (d). The Board finds that Respondent was negligent in medically qualifying J.D. to return to work based upon the vision screening result documented on February 6, 1995 in violation of N.J.S.A.45:1-21 (c). The Board further finds that Respondent did not have an appropriate record-keeping system which would have allowed him to chart the degeneration of J.D.'s eyesight over a period of time, and to detect a change in his diabetic status. The Board finds that Respondent failed to comply with N.J.A.C. 13:35-6.5 in violation of N.J.S.A. 45:1-21 (h).

The parties. having agreed to the resolution of this matter without further formal proceedings, and Respondenr having agreed and given his voluntary consent to the within Order. and the Board finding the within disposition is adequately protective of the public health. safety and welfare, and other good cause having been shown,

<sup>\*\*</sup>Test to identify colors (red, brown, purple, yellow, blue, green, gray and orange) of circles on a rotating disk.

IT IS, therefore on this \_15 day of \_\_becember\_, 2004

#### ORDERED THAT

- 1. Respondent, Ralph D'Agostino, M.D. be and hereby is reprimanded for medical practices in violation of N.J.A.C. 13:35-6.5 and N.J.S.A. 45:1-21 (c), (d) and (h).
- 2. Dr. D'Agostino's license to practice medicine in the state of New Jersey is hereby suspended for a period of one (1) year effective December 15, 2004. The first three (3) months shall be served as a period of active suspension, with the remaining nine (9) months stayed and served as a period of probation.
- 3. Dr. D'Agostino shall submit a comprehensive plan which details the changes he will make, or has already made, to his record-keeping system to ensure that his office will maintain accessible, comprehensive patient records by December 15,2004 to the New Jersey State Board of Medical Examiners, 140 E. Front Street, P.O. Box 183, Trenton, New Jersey 08625-0183.
- 4. Dr. D'Agostino shall, within one year following the entry of this Order, take and successfully complete an ethics course approved in advance by the Board. Successful completion means that all sessions were attended, all assignments were properly and appropriately completed, and a passing grade was achieved which was unconditional and without reservation. Respondent shall submit proof of successful completion of said course-work to the Board within one (1) year hereof.
- 5. Dr. D'Agostino shall, within one year following the entry of this Order. take and successfully complete a medical record-keeping course approved in advance by the Board. Successful completion means that all sessions were attended. all assignments were properly and appropriately completed, and a passing grade was achieved which was unconditional and without

**reservation.** Respondent **shall submit proof** of **successful completion** of said course-work **to** the **Board** within **one** (1) year hereof.

- 6. Dr. D'Agostino shall pay costs of investigation and attorneys fees in the amount of \$3318.97 and a civil penalty in the amount of \$5000.00 for a total of \$8318.97 to be remitted contemporaneously with his submission of this Order. The Board reserves the right to file a certificate of debt in the event payment in full is not received.
- 7. Dr. D'Agostino shall comply with the "Directives Applicable to any Medical Board Licensee who is Suspended, Revoked or Whose Surrender of Licensure has been Accepted." attached hereto and made a part hereof.

By:

**NEW JERSEY STATE BOARD OF** 

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MEDICAL EXAMINERS

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Bernard Robins. M.D., F.A.C.P

**Board** President

I have read the within Order and agree to its terms.

Ralph D'Agostino, M.D.

I hereby consent to the form and entry of the within Order.

R. Scott Eichhorn, Esq.

# DIRECTIVES APPLICABLE TO ANY MEDICAL BOARD LICENSEE WHO IS DISCIPLINED OR WHOSE SURRENDER OF LICENSURE HAS BEEN ACCEPTED

#### APPROVED BY THE BOARD ON MAY SO, 2000

All licensees who are the subject of a disciplinary order of the Board are required to provide the information requited on the addendum to these directives. The information provided will be maintained separately and will not be part of the public document filed with the Board. Failure to provide the information required may result in further disciplinary action for failing to cooperate with the Board, as required by N.J.A.C. 13:45C-1 et seq: Paragraphs i through 4 below shall apply when a license is suspended or revoked or permanently surrendered, with a without prejudice. Paragraph 5 applies to licensees who are the subject of an order which, while permitting continued practice, contains a probation or monitoring requirement.

#### 1. Document Return and Agency Notification

The licensee shall promptly forward to the Board office at Post Office Box 183, 140 East Front Street, **2nd** floor, Trenton, **New Jersey** 08625-0183, the original license, current biennial registration and, if applicable, the original CDS registration. In addition, if the licensee **holds** a Drug Enforcement Agency (DEA) registration, he or **she** shall promptly **advise** the **DEA** of the licensure action. (With respect to suspensions of a finite term, at the conclusion of the term, the licensee **may** contact the Board office for the return of the documents previously surrendered to **the** Board. In addition, at the conclusion of the term, the licensee **should** contact the **DEA** to **advise** of the resumption of practice and to ascertain the impact of that change upon hislher **DEA** registration.)

#### 2. Practice Cessation

The licensee **shall** cease and desist from engaging in the practice of medicine in this State, This prohibition not only **bars** a licensee from rendering professional **services**, **but** also **from** providing an opinion as to professional practice or its application, or representing him/herself **as** being eligible to practice. (Although the licensee need not affirmatively advise patients or others of the revocation, suspension or surrender, the licensee **must** truthfully disclose his/her licensure status in response to inquiry.) The disciplined licensee **is** also prohibited from occupying, sharing or using office space in which another licensee provides health **care** services. The disciplined licensee may contract for, accept payment from another licensee for or **rent** at fair market value office premises and/or equipment. In no case may the disciplined **licensee** authorize, altow or condone the **use** of his/her provider **number by** any health care practice or any other licensee or health care provider. (In situations where the licensee has been **suspended** for **less** than one year, the **licensee** may accept payment from another professional who is **using** his/her office during the **period** that the licensee is **suspended**, **for** the payment of salaries for office **staff employed** at the time of the Board action.)

A licensee whose license has been revoked, suspended for one (1) year or more or permanently surrendered must remove signs and take affirmative action to stop advertisements by which hislher eligibility to practice is represented. The licensee must also take steps to remove hislher name from professional listings, telephone directories, professional stationery, or billings. If the licensee's name is utilized in a group practice title, it shall be deleted. Prescription pads bearing the licensee's name shall be destroyed. A destruction report form obtained from the Office of Drug Control (973-504-6558) must be filed. If no other licensee is providing services at the location, all medications must be removed and returned to the manufacturer, if possible, destroyed or safeguarded. (In situations where a license has been suspended for less than one year, prescription pads and medications need not be destroyed but must be secured in a locked place for safekeeping.)

## 3. Practice Income Prohibitions/Divestiture of Equity Interest in Professional Service Corporations and Limited Liability Companies

A licensee **shall** not charge, receive or **share** in any **fee** for professional **services rendered by** him/herself or others while barred from engaging in the professional practice. The licensee may **be** compensated for the reasonable value of services lawfully rendered and disbursements incurred on a patient's **behalf** prior to the effective **date** of **the** Board action.

A licenseewho is a shareholder in a professional service corporation organized to engage in the professional practice, whose license is revoked, surrendered or suspended for a term of one (1) year or more shall be deemed to be disqualified from the practice within the meaning of the Professional Service Corporation Act. (N.J.S.A. 14A:17-11). A disqualified licensee shall divest him/herself of all financial interest in the professional service corporation pursuant to N.J.S.A. 14A:17-13(c). A licensee who is a member of a limited liability company organized pursuant to N.J.S.A. 42:1-44, shall divest him/herself of all financial interest. Such divestiture shall occur within 90 days following the the entry of the Order rendering the licensee disqualified to participate in the applicable form of ownership. Upon divestiture, a licensee shall forward to the Board a copy of documentation forwarded to the Secretary of State, Commercial Reporting Division, demonstrating that the interest has been terminated. If the licensee is the sole shareholder in a professional service corporation, the corporation must be dissolved within 90 bays of the licensee's disqualification,

#### 4. Medical Records

If, as a result of the Board's action, a practice is closed or transferred to another location, the licensee shall ensure that during the three (3) month period following the effective date of the disciplinary order, a message will be delivered to patients calling the former office premises, advising where records may be obtained. The message should inform patients of the names and telephone numbers of the licensee (or hislher attorney) assuming custody of the records. The same information shall also be disseminated by means of a 'notice to be published at least once per month for three (3) months in a newspaper of general circulation in the geographic vicinity in which the practice was conducted. At the end of the three month period, the licensee shall file with the Board the name and telephone number of the contact person who will have access to medical records of farmer patients. Any change in that individual or hislher telephone number shall be promptly reported to the Board. When a patient or hislher representative requests a copy of hislher medical record or asks that record be forwarded to another health care provider, the

licensee shall promptly provide the record without charge to the patient.

#### 5. Probation/Monitoring Conditions

With respect to any licensee who is the subject d any Order imposing a probation or monitoring requirement or a stay d an active suspension, in whole or in part, which is conditioned upon compliance with a probation or monitoring requirement, the licensee shall fully cooperate with the Board and its designated representatives, including the Enforcement Bureau of the Division of Consumer Affairs, in ongoing monitoring of the licensee's status and practice. Such monitoring shall be at the expense of the disciplined practitioner.

- (a) Monitoring of practice conditions may include, but **is** not limited to, inspection of *the* professional premises and equipment, and **Inspection** and copying of patient records (confidentiality of patient identity shall be protected **by** the Board) to verify compliance with the Board Order and accepted standards of practice.
- (b) Monitoring of status conditions for an impaired practitioner may include, but is not limited to, practitioner cooperation in providing releases permitting unrestricted access to records and other information to the extent permitted by law from any treatment facility, other treating practitioner, **support** group or other individual/facility involved in the education, treatment, monitoring or oversight of the practitioner, or maintained **by** a rehabilitation program for impaired practitioners. If **bodily substance** monitoring has been ordered, the practitioner shall fully cooperate **by** responding to a demand for breath, blood, urine or other sample in a timely manner and providing the designated sample.

### NOTICE OF REPORTING PRACTICES OF WARD REGARDING DISCIPLINARY ACTIONS

Pursuant to N.J.S.A. 52:14B-3(3), all orders of the New Jersey State Board of Medical Examiners are available for **public** inspection. **Should any** inquiry be made concerning the status of a licensee, the inquirer will be informed of the existence of the order and a copy **will** be provided if requested. All evidentiary hearings, proceedings on **motions** or other applications which are conducted as **public** hearings and the record, including the transcript and **documents** marked in evidence, are available for public inspection, upon request.

Pursuantto 45 CFR Subtitle A 60.8, the Board is obligated to report to the National Practitioners Data Bank any action relating to a physician which Is **based on** reasons relating to professional competence or **professional** conduct:

- (1) Which revokes or suspends (or otherwise restricts) a license,
- (2) Which censures, reprimands or places on probation,
- Under which a license is surrendered.

Pursuant **to 45 CFR** Section 61.7, the Board is obligated to **report** to the Healthcare Integrity **and** Protection (HIP) Data Bank, any formal or official actions, such as revocation or suspension of a license (and the length of any such suspension), reprimand, censure or probation or any other loss of **license** or the right to apply for, or renew, a license of the provider, supplier, or practitioner, whether **by** operation of law, voluntary surrender, non-renewability, or **otherwise**, or any other negative action or finding by such Federal or State agency that is publicly available information.

Pursuant to <u>N.J.S.A.</u>45:9-19.13, if the Board refuses to issue, **suspends**, revokes or otherwise places conditions on a license or permit, it is **obligated to** notify each licensed health care facility and health maintenance organization with which a licensee is affiliated and every **other** board **licensee** in this state with whom he or she is directly associated in private medical practice.

In accordance with an agreement with the **Federation of State Medical** Boards of the United States, a list of all disciplinary **orders** are provided to that organization on a monthly basis.

Within the month following entry of an order, a summary of the **order** will appear on the public **agenda** for the next monthly Board meeting and is forwarded to those members of the public requesting a copy. In addition, the **same** summary **will** appear in the minutes of that Board meeting, which are also made available to those requesting a copy.

Within the month following entry of an order, a summary of the order will appear in a Monthly Disciplinary Action Listing which is made available to those members d the public **requesting** a **copy**.

On a periodic basis the Board disseminates to its licensees a **newsletter** which **includes** a brief description of **all** of the **orders entered by the** Board.

From time to time, the Press Office of the Division of Consumer Affairs may issue releases including the summaries of **the** content of public orders.

Nothing herein is intended in any way to limit the Board, the Division or the Attorney General from disclosing any public document.